G.R. 1 2.

1928

Department of L. R. & Sett.

OFFICE Bd of Rv & R & Sett

STATION Chepauk

Mis No. 3684

Dated 1-11-28 & 1960

To whom sent		Date	Initial
	Given for copying	11-10	Au 2/11
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(SUBJECT.)

Panchayats - Forests - S. Kanara - Udupi Karkal & Mangalore Tks - Agrarkadu etc panchayats - F.P.G's misc notes - papers records

Not to be filled in in the case of permanent records.

H 1960

R.O.C.6337-27-B1. South Kanara Collector's Office,

Mangalore, 21st March 1928.

From

E.M. Gawne, Esquire, I.C.S.,

Collector of South Kanara.

To

The Secretary to the Board,
Sir, Land Revenue and Settlement, Madras.

Panchayats - Forests - South Kanara District - Udipi Taluk - Ajjarkadu and Volaikadu - Agreements.

*****

I refer the following case for the orders of the Board of Revenue.

2. After the transfer of the control and management of unreserved forests to the Revenue Department and the introduction of the system of Forest Panchayats, a fresh Panchayat called the Ajjarkadu Forest Panchayat was constituted for the Ajjarkadu Reserve Forest which had been disafforested in B.P. Forest 1, dated 4th January 1909. Rules were framed by the Collector for the management of this Panchayat and a copy communicated to the Board with Collector's letter Dis.17 R/10, dated 2nd February 1910.

3. In its reference Forest 2598/10-2, dated 6th October 1911, the Board remarked that these rules bring in too much of the official element and that the essence of the function of village panchayats is to encourage self reliance and that it was enough if an agreement was obtained from the Panchayat similar to that printed at page 6 of G.O. 2736, Revenue, dated 8th September 1911; and requested the Collector to reconsider the matter. A revised set of rules and a draft agreement were, therefore prepared and sent to the Revenue Divisional Officer, Coondapoor in Collector's Ref.G.B.1337/11, dated 15th June 1912 for adoption. These rules are at pages 110-113 of this office file Dis.178 R/13. These rules and the rules framed by the

Panchayat for the general conduct of business under rule 4 which were approved by the Collector in Dis.98 D/F.21, dated 6th April 1921 governed this Panchayat.

4. The trouble with the Panchayat began in 1918. In (W) B.P. Forest 108 Mis., dated 22nd March 1918, the Board directed that the Ajjarkadu which was only an unreserved land should be declared as 'reserved land' under rule 5A of the rules under section 26 of the Forest Act and that an agreement should be obtained in the sample form at page 5 of B.P.103, (E) dated 6th July 1916. The Panchayat refused to execute an agreement in this form and after a lengthy correspondence and after referring the matter to the Chief Conservator of Forests a fresh agreement was obtained on the same lines as the old one, but restricting the period to one year instead of 3 years and to this agreement was appended a revised set of rules framed by the Committee.

5. Till 1923, the agreement used to be executed by the villagers residing within the area comprising the Panchayat Forest. But when the agreement for 1922 came up for renewal, the Collector took exception to the major portion of the signatures which were mere marks of unidentified persons and asked the Panchayatdars themselves to execute the agreement. But they refused to do so. The matter was, therefore, referred to the Chief Conservator of Forests in R.O.C.1845/F.22, dated 6th July 1923. The Chief Conservator agreed with the Collector that the Panchayat should execute the agreement and if it does not do so, the forest should be resumed and other arrangements made for its management. After such a threat was held out, the Panchayat executed the agreement.

6. Fresh trouble began an receipt of B.P.2144 Mis., (J) dated 30th September 1925, which required that agreements which were in the form in force prior to the issue of G.O.393, (F) Development, dated 28th February 1924 should be prepared in the new form prescribed by this Government Order. The

Panchayat refuses to execute the agreement in this form and the matter has been under correspondence with it for several months. A statement showing the conditions in the standard form of agreement, the modifications suggested by the Panchayat, my remarks thereon and the further remarks of the Panchayat is enclosed.

7. I have tried as far as possible to meet the demands of the Panchayat and to reduce the official interference to the minimum. But the idea of the Panchayat seems to be to shake off the official control entirely which cannot be accepted. They are well aware that in point of fact the Panchayat is not interfered with. The main objection of the Ajjarkadu Panchayat to accept the revised form is that it is opposed to the spirit of the rules framed for its management in 1912. The objection is partly correct. But it is essential that all the Panchayats should have the agreements in the standard form with such modifications as are essential to suit local conditions.

8. I have shown in the enclosed statement the modifications suggested by another Panchayat called the Volaikadu Forest Panchayat. This Panchayat is, however, closely following the lead of Ajjarkadu and I have not, therefore, discussed its case separately.

9. The agreement executed by the Panchayat expired on 31st August 1927. If agreements are annual, six months should not be spent discussing the terms of the agreement. It seems to me to be desirable to come to a definite conclusion in the matter. As the Panchayat is not prepared to accept several of the conditions in the standard form, I suggest that the forests may be resumed. I think the Panchayat is unreasonable in its attitude to filling up vacancies and general meetings.

10. I am considering the desirability of making the system of the Forest Panchayats in this district similar to that in the rest of the Presidency and am in correspondence with the Forest Panchayat Officer in the matter.

11. The records noted in the margin are enclosed for ----- reference.

1) Current, file pages 1-46.
2) Taluk Current file pages 1-60.
3) Taluk D.314/Rev/24.
4) R 411/Rev/09.
5) R 437/Rev/10.
6) R 178/Rev/10.
7) R 25/F.18.
8) D 767/F.19.
9) D 98/F.21.
10) D 283/F.21.
11) D 63/F.23.
12) D 7658/25.

Your obedient servant,

For Collector.

H.S.R./27.3.28.

Statement showing the several conditions in the standard form of agreement Panchayat of Udipi Taluk.

Conditions of the Standard Form.	Alterations first proposed by the Panchayat with reasons under brackets.	Collector's remark
Clause 4. Vacancies in the Panchayat shall be filled up by the general body of persons having a right in the Panchayat Kadu subject to the approval of the Revenue Divisional Officer.	Vacancies in the Panchayat shall be filled up by appointment by the remain -ing members of the Panchayat the persons so appointed being however of the same caste as the one who vacated the office.	The Board of Rever has refused to acc the proposed condi tion in another ca
Clause 5. The Revenue Divisional Officer shall have power with the previous approval of the Collector of the District tho remove any Panchayatdar whose conduct as such or otherwise renders him in the opinion of such officer unfit to remain in office. The order of the Revenue Divisional Officer shall be final.	(1. Omit the whole para (vide forest reference No. 2598/10-2 dated 6-10-1911 second para regarding remarks against "too much of official element")	The condition shou be retained.
Clause 8. It shall convene periodical meetings of the general body of persons having a right in the Panchayat Kadu and towards the close of every year produce its accounts for the scrutiny and approval of the General body.	It shall convene triennial meetings of general body of villagers having a right in the Panchayat forest. General election of members is to be held by the villagers concerned once in 3 years (vide rules in G.B.1337/11 dated 15-6-1912) Villagers other than cattle owners also have a right in the forest. It will be rather hard and uncalled for to trust upon the Panchayat the dual responsibility to the Revenue authorities as usual and to the general body in addition. It is opposed to the principles laid down in para 2 of forest Ref. No.2598-10-2 dated 6-10-1911 of the Board of Revenue.	The period propo is obviously impr ticable. It is e tial that the acc should be placed before the Genera body. Hence the standard clause c be changed.

ıd the amendments and the alterations proposed by the Ajjarkadu Forest

Further report of the Forest Panchayat.	Collector's further remarks.
The Committee thinks that the peculiar circumstances of this case could not have been before the Board of Revenue while they decided the other case. The rules governing the constitution and working of the committee are contained in Board's forest Ref.No.2598/10-2 dated 6-10-1911 communicated with Collector's Ref. on G.B.No.1337/11 dated 15-6-1912. The rule quoted in column 2 being mandatory the committee are not legally in a position to accept the standard clause of the agreement instead. The Committee therefore request the Collector to make a further reference to the Board of Revenue in the light of the above remarks	I remain firm about this.
The Committee are unable to retain the standard condition as they deem it to be opposed to the very salutary principle laid by the Board of Revenue in its reference quoted in column 2 which clearly discountenances "too much of official element in such matters."	There must be a clause enabling the removal of a member. It would be much more difficult if the Panchayat were given power to turn member out itself.
The Committee stand still unconvinced of the Collector's remarks regarding retention of this standard clause.	I cannot agree to a general meeting once in 3 years. This is quite unheard of. All committees representing others should have annual meetings.

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Clause 10 (IV) - It shall close the whole area against grazing for 2 months after the first rains in the year i.e. till (month) and limit the number of cattle permitted to graze to cow units at the rate of acres per cow uni	It shall close such portion of the forest as the leaves are cut every year against grazing for a month after the cutting operations cease therein. (As the cutting operations commence usually at the end of July, it is thought unnecessary to close the forest for 2 months after the first rains. It is only in the cut portions that grazing is harmful for the growth of shoots immediately after cutting. Hence this arrangement. Cow units cannot be fixed as the area is insufficient if the whole number of cattle in the 5 villages is to be provided for)	The peri is too r be 3 mon
Clause 10 (VI) - It shall allow the cutting of manure leaves only from shrubs and undergrowths in an area not exceeding part of the block viz- acres as marked out by the staff of the Forest Panchayat Officer annually by rotation.	It shall allow the cutting of manure leaves only from shrubs and undergrowth in an area not exceeding half the forest (The words beginning with "viz" and ending with "Officer" are omitted as the power of sub-dividing and demarcating and throwing open such coupes for cutting as are deemed fit is vested in the Panchayat itself, Under the rules communicated in G.B.No.1337/11 dated 15-6-1912 etc)	Some ro clearly the sta should -ing th Divisio staff o Panchay
Clause 10 IX. It shall maintain the following accounts and registers in the form prescribed from time to time ~~by the Forest Panchayat Officer~~. 1. Cash Register. 2. Permit holders' Register. 3. Permit forms in duplicate. 4. Minute book.	It shall maintain the following accounts and registers in the form prescribed ~~from time to time by the Forest Panchayat Officer.~~ 1. Cash Register. 2. Minute book. ~~Admission to the Fo either tickets or talis and no permits being usually issued for any of them~~ the two registers are considered unnecessary.	If the collect conditi must ha Hence t conditi remain the wor Divisio for "Fo Officer
Clause ii IX. The Panchayat shall have power with the permission of the Revenue Divisional Officer to make improvements to the area by way of planting trees, growing fodder grass and manure leaves, making cattle pounds, digging wells or improving them, clearing noxious growth or building streams etc.	The Panchayat shall have power to make improvements to the area by way of planting trees, growing fodder grass and manure leaves etc.	No rema Collect

i in column 2 ort. It should ns.	The Committee has no objection to include the Collector's modification in the amended clause proposed by the Committee	No remarks are called for.
tion is ecessary. Hence ard clause main substitut words "Revenue l Officer" for the Forest Officer"	The Collector seems not to have fully understood the reasons adduced by the Committee for the change proposed. In order to make it further clear the Committee are willing to add the words "annually by rotation" at the end of the clause as amended by them. The Committee are not willing to accept the Collector's suggestion regarding vesting the Revenue Divisional Officer with the powers of marking portions as it is quite opposed to existing rules which vest such powers in the Committee itself.	The change proposed by the Committee now may be approved. So far as interference of Revenue Divisional Officer is concerned some control must be kept though he would probably accept the proposals of Panchayat.
anchayat fees as in n 11 (1) it e permits. e standard n should substituting s "Revenue al Officer" est Panchaya	The Committee sees no reason to depart from the existing practice of collecting fees by the issue of tickets and 'talis' as provided by the rules under which they now work and to introduce instead the permit system as it thinks that it is thoroughly unworkable. The operations of leaf cutting are confined only once in a year at a stretch and not throughout the year. The Committee has no objection to substitute the words "Revenue Divisional Officer" for the "Forest Panchayat Officer" in the clause.	I do not insist on any innovation.
ks by the r.	Re - standard clause II of (IX) and the amendment thereon by the Committee the Collector seems to be silent which silent the Committee presupposes to be consent.	The retention of the words "with the permission of the Revenue Divisional Officer" seems necessary in order that the District Revenue staff may be informed of the improvements etc. intended to be made by the Panchayat.

Clause ii-X. Not existing in the Standard Agreement Form.	The Panchayat shall have power to make from time to time such rules and not inconsistent with either the tenor or principles underlying the rules framed and enclosed in the Collector's Ref on G.B. 1337/11 dated 15-6-1912 and the set of rules approved by the Collector in his Dis.No.93/F.21(dated 6-4-21) and to amend or alter them whenever necessary.	The conditio The Panchaya subject to t Revenue Divi make from ti as are neces rules do not principles u spirit of th
Clause 12. Failure to comply with any of the conditions above mentioned will be a ground for the cancellation of this agreement. The Board of Revenue reserves the right of such cancellation at any time without rendering any reasons and on the cancellation of the agreement, no refund of the amount mentioned in Clause 6 will be allowed.	Omit the whole para.	The standard retained.

nay be as follows. shall have power approval of the onal Officer to to time such rules ry provided the iolate the erlying the standard clauses.	Re- New standard clause ii-X proposed by the Committee it does not see its way to adopt the Collector's suggestion as the Committees constitution and working are not based only on the standard clauses of the agreement but more on the rules already framed and existing. They however have no objection to adopt the clause as amended by them together with the words "and also the standard clauses of this agreement" before the words "and to amend" in the said clause	The condition may be changed to: Any new rule should be reported to the Revenue Divisional Officer who will have power to, if he considers that the rules are inconsistent with the existing agreement.
lause should be	The Panchayat reiterates the objection to the retention of this clause as it will be reserving undue and arbitrary powers in the Board of Revenue to cancel the agreement at their sweet will and pleasure in the absence of any definite or correct definition and interpretation to the words "failure to comply with" The clause will therefore have to be wholly amended in the light of the above remarks in order to be made acceptable by the Committee. The Committee has no objection to adopt it if it is amended as follows: (Failure to comply with any of the conditions above mentioned will be a ground for the cancellation of this agreement. The Board of Revenue reserves the right of such cancellation at any time by means of an order clearly setting forth the reasons for such cancellation. An appeal shall lie to the Local Government on every such order.	The Panchayat is not at liberty to suggest that the Board of Revenue will use its powers in an arbitrary fashion.

For Collector.

2713

produce its accounts for the scrutiny and approval of the general body.

scrutiny and approval of the general body.

Clause 10(VI): It shall allow the cutting of manure leaves only from shrubs and undergrowths in an area not exceeding part of the block viz., acres as marked out by the Staff of the Forest Panchayat Officer annually by rotation.

It shall allow the cutting of manure leaves only from shrubs and undergrowths in the area.

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The Revenue Divisional Officer's remarks in his notes of inspection on 18-1-27 as to the small size of the forest and the enormous area of wet lands it caters to fully support the Panchayats contention that no rotation is possible.

I have already agreed.

Clause 10(IX): It shall maintain the following accounts and registers in the form prescribed from time to time by the Forest Panchayat Officer.

(1) Cash Register.
(2) Permit holders' Register.
(3) Permit forms in duplicate.
(4) Minute book.

It shall maintain the following accounts and registers in the form prescribed from time to time by the Forest ---- Panchayat officer.

(1) Cash Register.
(2) Minute book.

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No permit holders register and permit forms in duplicate are considered ---- necessary by this Panchayat as it is usual here to collect fees by sale of ---- tickets. It is not understood why the Revenue Divisional Officer has been substituted f--- the Forest Panchayat Officer.

I am not particular about this.

The control of Forest Panchayat has now ferred to the District Revenue --- Staff as -- per B.P.No. 87/Press, dated ----- 11-11-1927.

Statement showing the several conditions in the Standard form of Agreement and the Amendments and Alterations proposed by the Volaikadu Forest Panchayat of Udipi Taluk.

Conditions of the Standard Form.	Alterations first proposed by the Panchayat.	Collector's Remarks	Further report of the Forest Panchayat.	Collector's further remarks.
1	2	3	4	5
Clause 4: Vacancies in the Panchayat shall be filled up by the general body of persons having a right in the ------ Panchayat Kadu subject to the approval of the Revenue ----- Divisional Officer.	Interim vacancies in the Panchayat shall be filled up by the Panchayat ----- subject to the approval of the Revenue Divisional Officer.	This has been already refused by the Board of F in another ca	The Panchayat still sticks to the ----- alteration proposed by them as extra-ordinary meetings of the general body are attended with unusual delay and ---- expenses.	Objection certainly does not seem valid.
Clause 5: The Revenue Divisional Officer shall have power with the previous approval of the Collector of the District to remove any Panchayatdar whose conduct as such or otherwise renders him in the opinion of such officer unfit to remain in office. The order of the Revenue Divisional Officer is final.	The Collector may remove the whole Panchayat or any Panchayatdar thereo if the conduct of any o all the Panchayatdars as such or otherwise renders him or them in his ----- opinion unfit to remain in office. The orders of the Collector shall be final.	There is no o tion to the a ments propose column 2.	The Committee has no objection to adopt the Collector's remarks.	
Clause 8: It shall convene periodical meetings of the general body of persons having a right in the ------ Panchayat Kadu and towards the close of ex	It shall convene annual meetings of the general body of persons having a right in the Panchaya Kadu and shall produce	For the word in column 2 s tute "at leas a year".	annual" bsti- ; once	

10

D. O. 333
11.6.28

my dear Herbert,

Sub Panchayats - Forest (S. Kanara) - Adipi T: Agraharam panchayat -

Ref: Govt's letter No. Rev 6337/27-B1 D 21-3-28.

The Commissioner of Land Rev: would like to discuss this with you at Ooty when you go there to attend the Collectors' conference

Yours sincerely
[illegible]
6/6

DISPATCHED
11 JUN 928

To
L. G. Herbert Esq I.C.S
Collr, S Kanara

Fwd 6/6
[illegible]
6/6

Subject.— 11

R. F. XXII-A-D.

FOR MEMBER.

Panchayats - Forms -
S. Kanara - Udipi Tk
Ajjarakadu and Volar K...
panchayats - training ~~but~~ to ...
~~person~~

READ AGAIN B. P. No. _____ dated _____ 192 .

" " " _____ " " _____ 192 .

READ ALSO :—

11 Register No. 1960 From the A ,No. _____, dated _____ 192 .

" _____ " " _____ " _____ " _____ 192 .

" " _____ " " _____ " _____ " _____ 192 .

S. 28

RESOLUTION.

11 No. 1960/28-2, dated 11—6—192 .

The F. P. O is requested to inspect the panchayat and submit a report in consultation with the Collr whether panchayats on the usual lines can be formed for the area ~~or whether the area may be~~ allotted ~~be based out to a single individual.~~

Sd/- 15/6/28

To the F. P. O

Copy to the Collr,
S Kanara.

14 JUN 1928

H 6046

R.O.C.6337-27-B.1. South Kanara Collector's Office,

27 AUG 1928 Camp Gurpur, 22nd August 1928.

From

C.G. Herbert, Esquire, I.C.S.,

Collector of South Kanara.

To

The Secretary to the Board,

Land Revenue and Settlement,

M a d r a s.

Sir,

Panchayats - Forests - South Kanara - Udipi Taluk - Ajjarkadu and Volaikadu Panchayats - Board's Ref.H.No.1960/28-2 dated 11.6.1928.

file

*****

Villagers of both villages executed fresh agreements in the prescribed form on Saturday, the 18th instant. The Forest Panchayat Officer was present.

Your obedient servant,

C.G. Herbert

Collector.

M.S.R./23.8.28.

2/8

32

In reply, please quote number, date and short title.

BOARD OF REVENUE
Revenue
28 SEP 1928
LAND REVENUE & SETTLEMENT

DEPARTMENT.

Received ..... *Registered* H6928

From (Name) **M.R.Ry. V. Venkataramanayya Naidu Garu,B.A.,**

(Designation) **Forest Panchayat Officer,**

Post Box ....., (Station) **M a d r a s.**

Telegraphic Address .....

COLLECTOR'S OFFICE
No.
18 SEP 1928
SOUTH KANARA

To The

Secretary to the Board of Revenue,
Land Revenue & Settlement, Madras.

Through

The Collector of South Canara Dt.,Mangalore.

No. 6073-27-A, *dated* 10th Sep. 1928.

Sir,

Enclosures .....

.....

.....

Spare Copies .....

8121-28-M.

Sub: Panchayats - Forests (Ajjarkadu, Volaikadu, Ramasamudramkadu, Guttinapaduvukadu and Katepallikadu) South Canara District - Udipi, Karkal and Mangalore Taluks - Ajjarkadu, Volaikadu, Karkal, Kadundale and Katepallikadu panchayats - Notes of inspection.

I submit herewith my notes of inspection of the five panchayats cited above.

10.9.28

FOREST PANCHAYAT OFFICER.

m.m.10/9

N. Dis 8121-28.

Forwarded.

I have instructed the Revenue Divisional officers to remedy the defects and to follow the instructions given by the Forest Panchayat officer.

V.Y. Murthi
11.9.28

Collector

Notes of inspection of the Forest Panchayat Officer, Madras, of some panchayat areas in South Canara District.

---:---

Udipi Taluk:

i. Ajjarkadu and Volaikadu panchayats.

Date of inspection: 18-8-28.

Ajjarkadu panchayat area is of Ac.107.78 with the main species of tree growth of Karumara (Maba nigrescens), Ala (Ficus mysorensis), Aadsoge (Adhatoda Vasica) and Kepula (Ixora coccinea). The area is bounded in parts by hedges and parapet walls and in other parts there is none. The reserve being just close to the town has to be protected all round by fence or wall.

2. I have noticed illicit cuttings of about 100 Karumara trees in the trenches in the area and not a single case has been booked. Protection is bad. Again in two blocks in the East and the South, manure leaf species are being cut year after year and the blocks present a desolate appearance. Further there was no grazing limit and the entire area was overgrazed. This is all of course, the result of the panchayat having been allowed to manage for itself under the old agreements.

3. The twin panchayat, Volaikadu which has been following the obduracy and recalcitrance of Ajjarkadu panchayat presents a more melancholy spectacle -- the entire tree growth having been cut flush with the ground for fuel and manurial purposes with the exception of about a dozen scattered and slender trees of Eugenia Jambolana. Here too no offence has been booked.

4. After elaborate explanation of the principles underlying the conditions in the standard agreement these two obdurate panchayats that have been putting off the renewal of the agreements for months together have at last entered into fresh agreements on substantially the same standardised conditions with grazing limit, grazing rate, closure of area after the first rains etc., but without of course, the obligation to

pay any lease amount which privilege is being enjoyed for years past by the panchayats of this district even from their very inception. These panchayats have been told now to strictly abide by the conditions of the agreement and improve protection by eradicating the malpractices of overgrazing and illicit cutting.

Ref Villages & orders

5. There was a cash balance of Rs.497-5-3 at the end of the last grazing year for Ajjarkadu panchayat: of it there is only a sum of Rs.44-7-0 in Postal Savings Bank and the reminder with the President. It has to be seen that the entire remainder is handed over to the new President and at least a sum of Rs.400 thereof deposited in the Madras Central Urban Bank or the Postal Savings Bank. The cash balance of Volaikadu panchayat at the end of the fasli was only Rs.3915-0. The panchayats want to repair the hedges and raise walls wherever needed meeting the cost from out of the cash balances on hand; the improvement work can be sanctioned by the Revenue Divisional Officer after estimation of the proposed work.

6. Permit Register and Permit-holders' Register are not now maintained: they should be opened at once and properly maintained in future and the daily transactions brought to the cash book regularly. The working of these two panchayats organised now on the standard conditions has to be carefully watched and guided particularly in respect of protection.

Karkal Taluk:

ii. Ramasamudramkadu [redacted] - Karkal panchayat.

Date of inspection: 21-8-28.

The reserve comprises lands of Karkal and Miyar villages covering an the whole an area of Ac.531.94. The treegrowth consists of the fuel species of Karamara (Maba nigrescens) and Ambathi Purli, the timber species of Matti (Terminalia tomentosa). and Marwa (Terminalia paniculata) and the fruit-bearing species of

gooseberry, wild jack and cashew and myrobalan.

2. The cairns are in a neglected state and the reserve line has not been cut. The Guard has been instructed in the matter of maintenance work but he seems to be lazy and inefficient.

3. The undergrowth is being gradually removed and the accounts maintained in a methodical manner are closed with the official year. The cash balance at the end of the last official year was Rs.50-4-0 and was merged in the Village panchayat income. This is the sole case in which a Forest Panchayat is so to speak merged in the Village Panchayat. The Forest area was handed over to the Village panchayat in pursuance of the orders in G.O. No. 537 Misc., Dated. 26-3-24 communicated in Collector's R.Dis. 5800-23 Dated 3-4-24. The panchayat has been leasing out in public auction the right to issue grazing permits and manure leaf, deadwood and thatch grass permits year after year on stipulated rates but neither the grazing limit nor the manure leaf limit is fixed. This on principle is very bad leading to over grazing and over cutting of manure leaf. Permits are being issued by the contractor at the fixed rates of 1 anna per head of cattle for a month or part thereof and 3 pies per head load of manure leaf or fuel or thatch grass. This system has to be put an end to in view of the labour involved in issue of grazing permits month after month and the middle man's profit and the working remodelled on sound lines. The panchayat has been advised to issue annual permits up to the reserve possibility itself at the departmental rates of As.6 a cow and As.10 a buffalo. Sheep are not admitted into the reserve. The fate of 3 pies a head load of manure leaf, deadwood or thatch grass can be allowed to stand.

4. The Panchayatdars do not seem to inspect the area at all but the Guard and the contractor are said to be patrolling the reserve properly -- the latter being interested in excluding the unlicensed cattle and unauthorised lear, grass and deadwood cutters. It is desirable that at least one panchayatdar inspects the area every week and records his notes in a book which may be termed 'Diary'. It is hoped that if the working of the panchayat is remodelled on the lines indicated above the panchayat will have shown the possibilities of a combined panchayat producing efficient results.

iii. Huttinapaduvukadu - Kadundale panchayat.

Date of inspection: 22-8-28

S.No. 1967/2 of Kadundale measuring Ac.149.25 forms the panchayat area known as Guttinapaduvukadu with Karumara, Kuntal, Miendi, Marawa, Banapu, Nelli and Belisalli tree growth. There are a few sandal trees. The treegrowth in the East is thick, while that in the west is sparse.

2. The area is demarcated by survey stones only; there are neither cairns nor stone pillars and the reserve line too is not cut: the area is thus undistinguishable by a lay man. On the spot the Panchayatdars and the watchers present have been instructed in the matter of maintenance work and the President has promised to see to the execution of this work speedily.

3 So far the removal of dead manure lear and thatch grass only is being allowed and the system adopted in levying the fee therefor is based on the number of the knives or sickles employed by the individual ryots: each knife or sickle is handled by one person and a rate of As.10 is fixed for each. Last year the fee was levied on 144 cutting instruments and the payment for the same warranted free grazing of all the cattle of the ryots concerned. It is thus obvious

that there was no observance of either a grazing limit or a separate grazing rate. This most undesirable practice resulting in over grazing of the area has to be put an end to immediately. I have explained the serious evil of over grazing and exhorted the cattleowners to adopt the wholesome ~~xxxxxx~~ rule of limitation in the ends of sufficient grazing for the cattle licensed as well as luxuriant growth of pasture in the area. The prevailing departmental grazing rates are 6 annas a cow, 10 annas a buffalo. Sheep are not admitted to this area and the panchayat was advised to adopt the rates specified above in respect of the cows and buffaloes that are admitted into the area. The Panchayatdars have represented that at least 150 cows and 50 she-buffaloes are to be served by this area and demanded a grazing limit of 250 cow units. The area is after all 149 acres and at best only 150 cow units can be licensed in consideration of/rich growth of pasture and want of sufficient grazing land.

4. Next as regards manure leaf, the removal of dead leaf may be allowed from the entire area. Now the ryots pres~~xxx~~ for the cutting of green leaf and this can be allowed in ¼ of the Eastern block of thick growth -- the cutting being strictly restricted to manure shrubs and undergrowths only. The period for removal may be one week and the rate per knife fixed at 5 annas.

5. The sum collected on 144 knives at As.10 last year amounted to Rs.90 and the whole ~~xxxxxx~~ was expended on watchers' pay but the pay was not disbursed monthly but only at irregular intervals. The panchayat should pay the watcher regularly in future. The totals of the items in the several pages under 'Receipts' and 'Charges' should be brought forward for the grazing year and struck at the end of the year showing the cash balance.

Mangalore Taluk:

ii. Katepallikadu ~~reserve~~ - Katepallikadu panchayat.

Date of inspection: 25-8-1928.

The panchayat area covering Ac.244.84 is demarcated by survey stones only and the boundary line has not been cut. The panchayat proposes to raise a parapet wall all round the area and has commenced the work making so far some progress.

2. The area is denuded of all big trees except in the portion in the west bordering on 'Kadim Warg' lands over which supervision is exercised by the owners of the lands who enjoy 'Kumki' rights for removal of manure leaf and fire wood for bonafide agricultural or domestic purposes. 'Kadim Warg' land is the land assigned prior to 1276 with Kumki rights. 'Kumki right' is the privilege of the assignee of the land for removal of manure leaf and fire wood from the adjoining Government land within 100 yards or it. The prevailing tree growth consists of Kuntal, Daddal and Kasarkat. Manure leaf is being cut promiscuously and the rule of rotation is uncared for. Thus protection is bad. No offence was booked by the panchayat.

3. Again there are about 500 cows and 350 buffaloes in the two villages - Kuthethol and Iddya constituting the panchayat and all of them are allowed to graze in the area without any permit. Further no closure of the area against cattle entry even for any small period after the first rains is enforced and the result is the young sprouts of pasture are being trampled over and the growth crippled. Worst of all is the privilege given to goats by the Panchayatdars to browse in the area.

4. In the course of inspection and immediately after it on the spot I have explained at length the beneficial effects of limitation, the levy of a grazing fee, and the cutting of manure leaf by rotation and the baneful effects of goat browsing on plant life. The Panchayatdars have promised to take immediate

action on the lines suggested agreeing to limit the cattle to be admitted into the area to 250 cow units with the grazing rate of 4 annas a cow and 8 annas a buffalo and the extent for manure leaf to ¼ of the total area by rotation. Their promise has to be carefully watched. The limit of 250 cow units may be accepted in view or the rich growth of pasture in these areas and want of sufficient pasture lands.

5. There are two watchers for the small area of - Ac.244.84 and they are not paid regularly. The services of one may be dispensed with forthwith and the other paid regularly. An examination of the accounts shows that the entries were made at intervals at a stretch. The panchayat has been instructed to enter day to day transactions regularly. The cash balance of Rs.26-2-10 is shown as 26-2-6.

General: The panchayats in this district observe neither the grazing limit nor the grazing rate nor the rule of closure of the areas for two months after the first rains. There is much over grazing and irregular grazing and the growtn of grass is badly deteriorating. The working pre-eminently requires a trained hand for guidance.

20.9.28

FOREST PANCHAYAT OFFICER.

m.m.9/9

Subject.— 21

R. F. XXII-A-19.—22,004 · 1-2-28 (6)

FOR MEMBER.

Panchayats - Consts - S. Kanara - Udipi, Karkal and Mangalore Tks - Ajjarkadu etc panchayats - F.P.G's inspn notes - papers records

READ AGAIN B. P. No. _____ dated _____ 192 .

" " " _____ " _____ 192 .

READ ALSO :—

H Register No. 1960, From the _____, No. _____, dated _____ 192 .

H " 6046 " " _____ " _____ " _____ 192 .

H " 6928 " " _____ " _____ " _____ 192 .

RESOLUTION. Mis No. 3684, dated 1-11- 192 .

Recorded.

2). The Collr. is requested to submit a full report on the present position of the panchayats in the Dt and on the actual changes made as a result of the F.P.G's conferences with him and the reports and on the orders below.

3). (i) No lease amount is now fixed in the case of these panchayats. The Bd considers that proper budgets of receipts and

I Mis

please see p 15 n.t.

p 14 n.t.

and charges should be
prepared for each panchayats
and lease amount fixed
wherever possible.

(ii) No restriction has been
adopted till now by any
of the panchayats in regard
to grazing appears to be because
the areas are not so important
for grazing as for manure
leaves. If the grazing facilities
are not so important
than it seems to the Bd.
rather a reason for introducing
restrictions as it is not felt
heard to be felt as a hardship. The
Cattle is requested to fix
proper grazing limits so
as to give a reasonable grazing incidence
~~for each to graze for cattle~~
and also proper rates of
grazing fee to be paid by ryots
for the privilege of grazing.
~~in the forests~~. The panchayats
with them Common and sufficient
funds to enable them to protect the area
properly and to carry out
improvements.

p 14 ref.

(iii) The agreements should provide for the closure of the entire area of the reserve for some time (say 2 months) after the first rains. This is an important clause and is intended to prevent over-grazing

p 14 not.

(iv) In to Proceedings Rt 3996 of 13-8-26 ~~the~~ the Bd ordered that the collr could strike out any registers that are not required. As however the panchayats in S. Kanara are to be brought into line with the other panchayats in the Presidency, it seems to the Bd necessary that they should maintain all the registers mentioned in clause 10 (ix) of the stamp and agreement form (copy enclosed).

p 10 (M)

plans below

They should not ~~be allowed~~ to allow grazing or cutting of manure leaves without ~~the~~ issue of permits.

(v) The present policy of allowing manure leaf to

be cut from the whole reserve
should be discontinued. The
area from which the panchayat
can permit the
~~is to be~~ removal of manure leaf each year
should be fixed

4/. The agreements to
be obtained from the panchayats
should be subject to the
above conditions ~~added to~~
subject if necy to
any modifications approved
~~modifications added~~
in Bc Rt 3996 dt 13-8-26.

11/11/27

for 31/10
GS
Secy

To the Collr. of S. Kanara
with records as per list (at pp 44 (6.)
and with an agreement form

To the F.P.G

S

25

Panchayats- Forests (S.Kanara)- Udipi taluk- Ajjarkadu panchayat.

H 1960/28.

To Secy.

Please see the S.Kanara Collr's letter at pages 1-3 c.f.

2. Ajjarkadu panchayat was formed for the first time in 1910 for the management of Ajjarkadu "unreserve in the Udipi taluk, South Kanara dt. The "unreserve" was declared a "reserv forest" in 1918- B.P. Mis. 108 dated 22-3-18. An agreement was entered int on the lines set forth in B.P. 103 dated 6-6-1916.

p. 11 q (W)

p 5 q (E)

(J)

3. In B.P.Mis. 2144 dated 30-9-25 Collrs. were informed that agreements with panchayats should be in the form appended to G.O. No. 393 Dev., dated 28-2-24 and they were also directed to execute agreements in the new form when the old ones come up for renewal. The Ajjarkadu panchayat refuses to enter into such an agreement. Attenti is invited to paras 5 and 6 of the Collr's letter at pages 2-3 c.f. The attitude of the panchayat is very x unreasonable. The Collr. recommends that the reserve may be resumed. Probably he means that the reserve may be disforested. One of the main condition that should be satisfied is that the disforestation should not prejudicially affect the needs of the

mp 3-4 q (F)

M 2-3 q

para 9, p 3 q

2 Vb

village community for pasture, fire-wood and agricultural implements. There should also be no valuable tree-growth. The Collr. has not reported on these points.

4. Another possible arrangement will be to put the reserve under the 'Kancha' system by which one man takes the lease, issues permits for grazing and is responsible for the guarding of the reserve and the payment of the lease amount to Govt. If the ryots realise that this scheme is to be tried they may come to their senses. Perhaps the F.P.O. may be consulted U.O.

For orders.

To the F.P.O. U.O

17.4.28 (N.SRINIVASAN)

19/4

U.O. 1960/28-1 dt 19-4-28

c.f. , n.f.

R.C. His 2144 dt 30-9-25

F.O. 393 dt 28-2-24

R.C. His 1088 dt 22-3-18

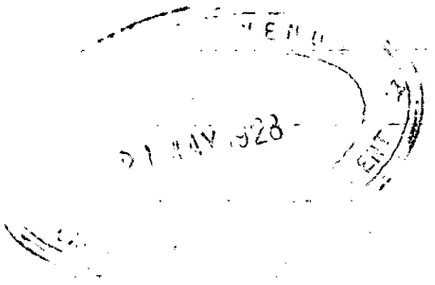
R.C. Fomt 103 dt 6-7-16

1 dt 4-1-1909

Collr's Lr 178 dt 1913

yes
Rec.
15/4

H3107



To Secretary.

The panchayat is hopelessly unreasonable in refusing to accept several of the conditions in the new agreement form especially those relating to (i) filling the vacancies (ii) Removal of a member by the Revenue Divisional Officer with the previous approval of the Collector (iii) Convening of periodical meetings and (iv) the powers of the Board of Revenue regarding the cancellation of the agreements. The introduction of the Kancha system appears to be the only course left open to bring round these stubborn Members.

Incidentally I submit that it will be desirable in the ends of efficiency and uniformity that the proper working in this district also is placed on a par with that obtaining in other districts. To this end, if the Board sees no objection, I propose to carry on propaganda work in this district bringing vividly to the notice of the cattleowners and the panchayatdars the benefits of forests and the advantages of the present panchayat system. Earnest endeavours will be made for the adoption of the present form of agreement.

18.5.28
F.P.O.

m.m.16/5

M1

To Secy

Please see notes at pp 1-2 above & FPO's w.o. reply at p 3 of

To orders whether the FPO may be asked to try whether he can lease the areas to a single individual

The FPO can go ahead & attend the conference

As regards para 2 of FPO's note, there is no objn to his doing propaganda work in the S. Kanara dt. In fact this is one of his duties.

Do it? We have seen of course the 2nd [illegible] the dt

1/6

18/29/5/58

To Secy

The FPO's duties are to complete the work of organization of panchayats & to inspect the work of panchayats already constituted so as to ensure that the movement proceeds on right lines. In the present case the intention is to bring the rest of S Kanara panchayats into line with the general run of panchayats in other dts by getting them to adopt the usual terms of lease. It is practically a case of organizing a fresh panchayat such as is usually done elsewhere. Even otherwise as the propaganda work is over that the panchayat movement has gained good hold in S Kanara it appears to be within the FPO's duties

p. 20 (T) BP(87)/11/57

I think the F.P.O. might try this & see how far he can get. I want to bring S. Canara in line with other districts. We would also probably like to discuss the matter at the C's conference. Shall I write to the D.O. the proposal that I put it? The best way to do will be to send the panchayat works to Secy?

18/28/5

31/5

29

To Secy

Draft D.O. (to Mr. Herbert) and reference (to the F.P.G) submitted

I.O. Gopalan Nair
5/6

only Dispatch Packet

Collr has been asked to let FPO know when he wants him for a personal visit & discussion with the panchayatdars on the spot

Collr has been asked & let FPO know when he wants him for a personal visit & discussion with the panchayatdars on the spot

6/7/28.

SPECIAL FOREST PANCHAYAT OFFICE
17 JUL 1928
MADRAS

To Secy

Please see MI's remarks above.

The file may be sent immediately to the F.P.G for use during visit

K.V. Gopalan Nair
15/7

Bell
16/7

Submitted to the Hon'ble Minister

16/7

D.O. H 1960/28-3
dt 14-6-28
with c.f., n.f. and records as per list at p4 c.f.

H 5935

22 AUG 1923

To Secy:

I have inspected Ajjarkadu and Volaikadu and made local enquiries for examining the working of the two panchayats. I have carried out intense propaganda in the conference convened by the Collr. illuminating the several points raised by the recalcitrant panchayatdars; at last they are convinced of the wholesome nature of the principles underlying the standard conditions and have executed the renewed agreements, of course without the obligation to pay any lease amount in view of the long-standing privilege enjoyed by the panchayats of this district for the past many years.

2. Progress on right lines can always be by degrees only and steps have to be taken at the time of the next renewal of the agreement towards the obligation to pay a reasonable lease amount by enunciating the principle of 'Dharma' or 'duty' to contribute to the charges incurred by the Government in maintaining a Special Staff which is the counsel, friend and guide of the panchayats. In this end I have to carry out further propaganda in May or June next at the time of renewal of the agreements that will be ripe then for the purpose.

3. Incidentally I submit that it is quite essential for the proper working of the panchayats that a new P.D.T. is appointed for this and Coimbatore Dts; there are 13 and 27 panchayats in these districts covering areas of 3.37 sq.miles and 62.43 sq.miles

respectively. In this connection para 2(iv) of my note Dated 17-8-28 to Board's U.O. H.3430-28 Dated 1-8-28 may kindly be perused.

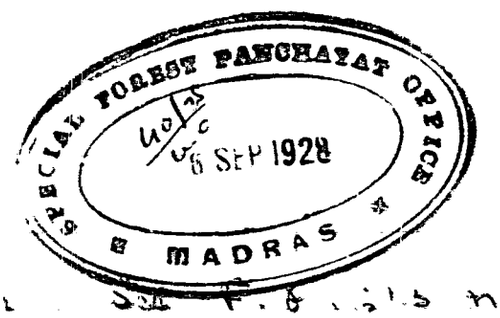
19.8.28

F. P. O

Dated 16-8-28.

Encls:—
Cf. 1 ref.
B&F Mis 2144 & 30-9-25
G.O No 393/Dev & 28-2-24
B&F misc 108 & 22-3-18
B&F Forest 103 & 6-7-16
" " 1 & 4-1-09
Folios recorded as per list at page 4 c f

m.m.19/8



Note

Please see F.P.O's note above and the Collr's letter at p12 cf.

2. The Collr. states that ~~the~~ p12 cf. such agreements are prevailing from time immemorial by the Villagers.

3. As regards para 3 of F.P.O's p9 cf. note, the question of the jurisdiction of the P.D.Ts is ~~being dealt with~~ raised in the Legislature ~~to be decided by the Courts to the extent~~ whether any notification is ultra vires.

4. The papers may now be recorded for orders.

A.S.S.

To Asst Secy

~~Draft Reference to Collr enclosed~~

~~After the issue of the G.O~~

file may first be sent to F.P.O for the preparation of a more detailed report as ordered by Hon'ble ~~the~~ above

Asst 19/9/28

Asst 4/9/28

To F.P.O.

19/9/28

Encls: Ms No 1960-28-3 & 4.9.28
Folios as per list
at p12 c/f (~~cover~~) and
sent to F.P.O on 21/9/28

To Secy:

The Collector of South Canara district pointed out in a tabular form appended to his letter R.C. 6337-27-B-1 Dated 21-3-28, the several objections raised by the panchayats of Ajjarkadu and Volaikadu to accept some of the conditions in the new agreement form with his remarks thereon. The chief among the conditions that were refused to be accepted by these two panchayats are the following:

5-9 C.f.

BOARD OF REVN. 17 OCT 1928 LAND REVN & SETTLEMENT

(i) Clause 4. "Vacancies in the panchayat shall be filled up by the general body of cattleowners in the villages mentioned in the schedule subject to the approval of the Revenue Divisional Officer."

(ii) Clause 5. "The Revenue Divisional Officer shall have power with the previous approval of the Collector of the district to remove any panchayatdar whose conduct as such or otherwise renders him in the opinion of such officer unfit to remain in office. The order of the Revenue Divisional Officer shall be final."

(iii) Clause 8. "It shall convene periodical meetings of the general body of cattle-owners and towards the close of every year shall produce its accounts for the scrutiny and approval of the general body."

(iv) Clause 10(ix). "It shall be the duty of the panchayat to ensure that the area assigned to it is used to the best advantage of the village community and for this end it shall

(ix) maintain the following accounts and registers in the form prescribed from time to time."

1.Cash register. 3. Permit forms in duplicate.

2.Permit-holders' register. 4. Minute Book.

Clause 11. "The panchayat shall have power

(ix) with the permission of the Revenue Divisional Officer to make improvements to the area by way of planting trees, growing fodder grass and manure leaves, making cattleponds, digging wells or improving them, clearing noxious growth or bunding streams and to utilize the entire revenue derived from such improvements for the benefit of the village community in the manner mentioned in clause 9 supra so long as the area assigned remains under its control."

(vi) Clause 12. "Failure to comply with any of the conditions above mentioned will be a ground for the cancellation of this agreement. The Board of Revenue reserves the right of such cancellation at any time without rendering any reasons and on the cancellation of the agreement no refund of the amount mentioned in clause 6 will be allowed."

During my visit, I carried out intense propaganda work in the meeting convened by the Collector dealing with the objections point after point and convinced the general body of the cattle-owners and the Panchayatdars present of the trivial nature of the objections.

2. Worst of all the defects in the old working were (i) want of grazing limit,

(ii) want of grazing rates,

(iii) failure to close the area against grazing for two months after the first rains.

Now all the objections have been set at naught and the defects rectified and fresh agreements have been taken on the standard conditions. In executing the two agreements in the revised form clauses 4,6,8 and 12 have however undergone slight alterations in view of the prevailing local conditions as stated below:

Clauses 4 & 8. For the general body of "Cattle-owners" occuring in these two clauses "Persons having a right in the panchayat kadu" have been inserted in consideration of the local practice obtaining in the district for a long period.

Clause 6. This relates to the payment of lease amount, which is however omitted in view of the long-standing privilege enjoyed by the panchayats of this district.

Clause 12. The last portion of the clause is omitted owing to the exemption of the panchayat from the payment of lease amount as noted above.

3. I submit that my notes of inspection of the two panchayats submitted already through the Collector may also be kindly perused.

14.10.28

F.P.O.

Camp:Yerragondapalem)
Dated 12-10-28)

m.m.14-10

H 85

M1

Panchayats - Forests - S. Kanara Dt. - Udipi, Karkal and Mangalore Tks. - Ajjarkadu, Volaikadu, Ramasamudramkadu, Iyuttinapadumkadu and Katipallikadu panchayats - F.P.O.'s inspection notes - H 6928

To Member

Submitted for perusal.

file sent n. 6 to F.P.O. | Put up file W 7/10

2. Member remarked in another file that the F.P.O's report about his work in S. Kanara was brief. He has been asked to submit a fuller report. The present notes give detailed information about the panchayats

p. 3 c.f.

3. Regarding para 5 of the F.P.O's notes about Ajjarkadu & Volaikadu panchayats the Collr may be asked to consider the possibility of utilising the surplus for improvement

p. 5 c.f.

4. As regards the sandalwood trees in the Kadundale panchayat area the Collr may be asked to include in the agreement the special condition regarding the protection of these trees.

fn 3/10

These are all unreserved & reserved lands. They are not reserve forests.

The Collr states that he has instructed the R.D.O. to take necy steps on this. F.P.O.'s letter

May be recorded

W 7/10

The S Kanara panchayats seem [illegible] different where the FPO [illegible] not there & arrange for Collector & may do it on [illegible] line. This [illegible] rules do not deal [illegible] this general question. Put [illegible] 4/6 [illegible] not [illegible] Collector what

W 7/10

To Member.

Member's remarks at A/at p.11 above.

The F.P.O's report is put up at pp 8-10 m.f. It gives some additional information about the cases of the Ajjarakadu and Volaikadu panchayats but does not give the history of the working of the panchayats in the district nor bring out the points of difference between them and the panchayats in the other districts. The object in asking the F.P.O to do propaganda work in the district was that he should bring the panchayats in the district into line with the other panchayats in the Presidency, but he seems to have confined himself to the inspection of only a few panchayats and explaining to them the conditions of the new agreement form.

2. A statement showing the area and other particulars of the panchayats in the district is enclosed. None of the areas is a reserve forest and hence they do not find place in Mr. Whitehead's list. They are all unreserved lands.

3. The peculiar feature of the panchayat areas in the S.Kanara district is that they are not considered so important for grazing as for the supply of manure leaves. This will be clear from a perusal of columns 6 & 7 of the statement enclosed from which it will be seen that while in most of the areas all the cattle of the village are allowed to graze free, charges in one form or another are levied for the cutting of manure leaves in all the areas. Another peculiar feature is that there is no uniformity in the working of these panchayats. This is in a great measure due to the fact that the local revenue officers appear to have taken the theory of "too little official interference" enunciated by the Board in 1911 only too seriously and given a very free hand to the panchayats.

The

The result was that while one panchayat charged for grazing, another did not, and while one panchayat charged for cutting manure leaves in money a few others collected the charges in kind. Indeed, the wide divergence in the working of the panchayats will be clear from a perusal of the fantastic kind of rates adopted by each of them for the cutting of manure leaves. Watchers are employed but on no understandable principle and on very inadequate pay e.g., 2 watchers are employed for an area of over 200 acres in certain cases while only one watcher is employed for areas of 300 and 500 acres. The pay appears to be ~~only very nominal. In one case it is Rs.2/-~~ inadequate ranging from Rs 3/- to Rs 6-8-0

Please see statement p 16 n.t.

pp 3-5 of Pro. No. 119 (N) 19-1-26

4. As regrads the form of agreement to be adopted for panchayats in the district, the Board considered the question and passed orders in B.P Rt. 3996 dated 13-8-26. Some adaptation was found necessary because (1) the areas were more valued for manure leaves than for grazing and (2) consequently all the cattle owners had no interest in the area as the agriculturists. The Collr. also pointed out then that the 'Permit' book was unnecessary as no permits were issued and the Collr was informed that he can strike out any registers, not required. He also pointed out that no lease amount was paid by any of the panchayats.

pp 9-11 (M)

p 10 (M)

p 7 (M)

5. In the light of the latest policy adopted by the Board in the conduct of the Forest Panchayats in the Presidency the following changes in the system in South Kanara district appear necessary:--

(1) Lease amount:- No lease amount is paid by any of the panchayats. No specific orders exempting this panchayat from this amount are traceable.

traceable but it appears that the precedent of the Ajjarakadu panchayat which was the first to be organised in the district appears to have been followed in the case of the later panchayats.

The F.P.O. says that in view of the fact that these panchayats have managed the area free for a long time lease amounts cannot be imposed on them all on a sudden. This argument does not appear to be sound. As in the case of other panchayats a budget of receipts and expenditure may be prepared in the case of these panchayats also and in cases where it is possible lease amounts may be fixed. If the special staff system is extended to South Kanara it will mean more expenditure to Government.

(2) Grazing incidence and grazing rate: No restriction has been adopted by any of the panchayats. The reason perhaps is that the areas are not so important for grazing as for manure leaves. Looked at from another point of view, restriction of grazing in the interests of conservation ought not for the same reason to be felt as a hardship and so not resented. No grazing fee is charged in most of the panchayats. A proper grazing fee should it seems be adopted if the panchayat is to be commanded funds to protect the area properly & carry out improvements. The F.P.O. says complacently that the objections of the panchayats on these points " have been set at nought" but he does not say what exactly has been done.

Cols 4 & 5 of Statement at p 16 n.f.

(3) Closure: It also seems necessary to require the Panchayats to close the area to grazing for a few months after the first rains.

(4) Registers: The panchayat should it seems maintain all the registers prescribed in the standard form. They should not be allowed to allow grazing or cutting of manure leaves without the issue of permits

(5) Minor forest produce: The area on which the panchayat is to remove manure leaves should be fixed.

(At

+5 89

(At presnt the whole area is being cut by some of the panchayats).

The agreements to be obtained from the panchayats in the district should be subject tothe above conditions and the modifications indicated in B.P. Mis/3996 dated 13-8-26.

Mp 9-11 (M)

Member's order 'note fully' at p. 16 c.f. of the Inspection notes.

The Ramasamudramkadu was handed over to the village panchayat of Karkal by Govt. in their order No.Mis. 1235 dated 29-8-23 apparently at the instance of the R.G. of panchayts. The conditions of management were approved in G.O. 537 Mis. dated 26-3-24. Later on the Collr. raised the question whether the action of the panchayat in farming out its rights in respect to the forest was valid and the Board after discussing the question in detail ordered that in veiw of the peculiar condition in the district the panchayat may be allowed to farm out the collection of the revenue from the area. There seem however no need to continue the solitary instance of a village panchayat managing a forest. The organization of a separate panchayat may perhaps be ordered.

p1 of Rt 674 Forest 8-9-23 (S)

p1 Rt 164 Forest 2-4-24 (T)

Sr 18/1/10 22 cows

But I see no objn to Collr's proposal of the FPO's continuance with him. He must-who will watch the guests round in the FPO work well & in close relation

M 25/1/10

P.T. 6

Name of panchayat	Area	Lease amount	Cow units fixed and allowed.	Grazing rate	Area of manure leaf/coupe.	Charge for the manure leaf.	No. of watchers.
1	2	3	4	5	6	7	8
Apparakadu	107.78	nil.	Not fixed	0-4-0 per head	Ac. C. 50 0		1
Bogatigujji Badagubatt.	37.44	do.	do.	Free	whole area	6 as. per sickle	1
Volaikadu	19.48	do.	No grazing allowed	--	do.	2 as. per sickle	1
Hattur mandikadu (Baikadi)	236.01	do.	Not fixed all cattle allowed	Free	60 0	Re.1/-per kattu or knife.	2
Banglebadi (Varamballi	121.91	do.	do.	do.	30 0	Removal by tickets at 4 as. each ticket.	1
Harur	117.13	-	453 fixed but all cattle of village allowed.	do.	25 0	A cultivator owning a pair of bullocks is allowed to cut on payment of 5 allocks of rice.	2
Belmar Santigali Upper	114.05	-	100 fixed but -do. do.	do.	whole area	Fixed quantity of rice (not given)	1
Gupayakadu (Rasipur)	19.47	-	500 fixed but do. do.	do.	do.	1 seer rice and 0-1-6 per bill book.	1
Bellakadu	108.13	-	200 fixed but do.	do.	do.	No information.	1
Belapukadu	349.40	-	Nil.all cattle allowed.	do.	do.		1
Ramasamudramkadu	531.94	-	-	Re.1/-per head of cattle.	160.0		1
Gutna Padavu	149.25	-	100 fixed but not allowed.	nil	37.33		1
Katipalla Forest	244.84	-	200 fixed and 200 allowed	nil	nil		2

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A. S. Smith

To Asst secy

Draft submitted

for [illegible]

Miscellaneous No. 3684 dated 1st November 28

List of records.

1 Current file pages 1 - 48

2. Taluk current file pages 1-60

3. Taluk D.314/Rev.24

4. R. 411/Rev/09

5. R. 437/Rev/10

6. R. 178/Rev/10

178. R / Rev / 13

7. R. 25/F. 18

8. D. 767/F.19

9. D. 98/F.21

10. D. 283/F.21

11. D. 63/F.23

12. D. 7658/25

Received
Herewith
1 letter